

**Letter of Findings Number: 07-0242  
Sales and Use Tax  
For Tax Year 2005**

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**ISSUE**

**I. Tax Administration–Negligence Penalty.**

**Authority:** IC § 6-8.1-10-2.1; [45 IAC 15-11-2](#).

Taxpayer protests a ten percent negligence penalty.

**STATEMENT OF FACTS**

As the result of an audit, the Indiana Department of Revenue ("Department") issued proposed assessments, ten percent negligence penalty and interest. Taxpayer protests the imposition of penalty. Further facts will be provided as necessary.

**I. Tax Administration–Negligence Penalty.**

**DISCUSSION**

The taxpayer protests the imposition of the ten percent negligence penalty pursuant to IC § 6-8.1-10-2.1. Indiana Regulation [45 IAC 15-11-2](#)(b) clarifies the standard for the imposition of the negligence penalty as follows:

Negligence, on behalf of a taxpayer is defined as the failure to use such reasonable care, caution, or diligence as would be expected of an ordinary reasonable taxpayer. Negligence would result from a taxpayer's carelessness, thoughtlessness, disregard or inattention to duties placed upon the taxpayer by the Indiana Code or department regulations. Ignorance of the listed tax laws, rules and/or regulations is treated as negligence. Further, failure to read and follow instructions provided by the department is treated as negligence. Negligence shall be determined on a case by case basis according to the facts and circumstances of each taxpayer.

The standard for waiving the negligence penalty is given at [45 IAC 15-11-2](#)(c) as follows:

The department shall waive the negligence penalty imposed under [IC 6-8.1-10-1](#) if the taxpayer affirmatively establishes that the failure to file a return, pay the full amount of tax due, timely remit tax held in trust, or pay a deficiency was due to reasonable cause and not due to negligence. In order to establish reasonable cause, the taxpayer must demonstrate that it exercised ordinary business care and prudence in carrying out or failing to carry out a duty giving rise to the penalty imposed under this section. Factors which may be considered in determining reasonable cause include, but are not limited to:

- (1) the nature of the tax involved;
- (2) judicial precedents set by Indiana courts;
- (3) judicial precedents established in jurisdictions outside Indiana;
- (4) published department instructions, information bulletins, letters of findings, rulings, letters of advice, etc;
- (5) previous audits or letters of findings concerning the issue and taxpayer involved in the penalty assessment.

Reasonable cause is a fact sensitive question and thus will be dealt with according to the particular facts and circumstances of each case.

In this case, taxpayer incurred a deficiency which the Department determined was due to negligence under [45 IAC 15-11-2](#)(b), and so was subject to a penalty under IC § 6-8.1-10-2.1(a). In its protest letter, taxpayer states that it remitted substantial use tax for the subject tax year. Taxpayer also argues that because the deficiency was such a small fraction of the remitted tax—an asserted error rate of less than one [percent]—that the deficiency was not the result of taxpayer's negligence or willful neglect. However, as a basis for determining the resulting ten-percent penalty, the amount of the deficiency is entirely irrelevant. The Department issued an assessment for unpaid tax, and taxpayer has not protested the assessment except for the penalty, indicating that taxpayer failed to exercise reasonable care, caution, or diligence as would be expected of an ordinary reasonable taxpayer. Taxpayer has not affirmatively established that its failure to pay the deficiency was due to reasonable cause and not due to negligence, as required by [45 IAC 15-11-2](#)(c).

**FINDING**

Taxpayer's protest is respectfully denied.

*Posted: 12/05/2007 by Legislative Services Agency*  
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